California’s federal COVID relief funding — winter 2022 update

Jeremy Anderson

KEY FINDINGS:

- LEAs reported spending 99.9 percent of their ESSER I and GEER I allocations by the end of the winter 2022 reporting period.
- 99.6 percent of received ESSER I funds have been spent by school districts and county offices of education.
- Tutoring and mental health expenses significantly increased over the past two spending periods.
- In the ESSER II and III winter 2022 reports, school districts and COEs coded 18–26 percent in broader categories.

In 2020 and 2021, the federal government passed a series of increasingly substantial funding packages to help school districts and county offices of education (COEs) address the constantly changing challenges of the pandemic. Jan. 30, 2023, marked a significant milestone for this funding—the first deadline for local educational agencies (LEAs) to have spent down the earliest funding packages, the Elementary and Secondary School Emergency Relief (ESSER I) and the Governor’s Emergency Education Relief (GEER I) funds.

CSBA discussed the progress of all federal aid packages in a March 2023 blog post. This fact sheet contains some quick data from that post that help highlight progress and change across California LEAs’ use of ESSER and GEER funds in winter 2022. The sheet also contains important considerations for governance teams as they continually evaluate the use of federal aid within their LEA.

The figure below is an overview of the federal funding packages and the amount that was allocated to school districts and county offices of education in California.
Progress in statewide spending

School districts and COEs have now spent nearly all of their earliest federal COVID emergency aid allocations.

<table>
<thead>
<tr>
<th>99.9%</th>
<th>99.6%</th>
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<tbody>
<tr>
<td>School districts and COEs that received funding reported spending 99.9 percent of their ESSER I and GEER I allocations.</td>
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<tr>
<td>Of school districts and COEs that received ESSER I funding, 99.6 percent have spent the entire amount.</td>
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*Per LEAs’ winter 2022 reports*

Statewide, district and COE spending progress with ESSER II and ESSER III across the last two reporting periods is similar. Notably, ESSER III is separated into two reporting codes because at least 20 percent of an LEA’s ESSER III allocation must be spent on addressing the academic impact of lost instructional time.

Reported uses of federal emergency funding

As the pandemic progressed and circumstances changed, so did the spending needs of LEAs. Thus, there have been changes in spending patterns over time in all the funding packages, though most spending categories remained relatively constant over the past spending periods.

One of the more noteworthy jumps in spending came with the ESSER III fund that must be used for addressing the academic impacts of lost instructional time. Tutoring and mental health expenses significantly increased over the past two spending periods. Below are other notable changes in that package:

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<thead>
<tr>
<th></th>
<th>Sept. 2022</th>
<th>Dec. 2022</th>
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<tbody>
<tr>
<td>Summer learning</td>
<td>35%</td>
<td>13%</td>
</tr>
<tr>
<td>Extended days</td>
<td>9%</td>
<td>2%</td>
</tr>
<tr>
<td>Tutoring</td>
<td>3%</td>
<td>28%</td>
</tr>
<tr>
<td>Mental Health</td>
<td>11%</td>
<td>16%</td>
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<tr>
<td>Other evidenced-based interventions</td>
<td>34%</td>
<td>45%</td>
</tr>
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LEAs are given a limited number of allowable categories to report their spending. The ESSER fund has 16 categories and the GEER fund has 10. Some categories are specific, while others are broader to give LEAs flexibility in addressing changing conditions.

- In the ESSER II and ESSER III winter 2022 reports, school districts and COEs coded 18-26 percent of their spending in the broader “other activities necessary to maintain the operation and continuity of services in LEAs” or “resources for schools” categories.
What does this mean for local governance teams?

While statewide data is essential in considering broader state trends, spending progress and the quality of investments within a district and COE is the most important consideration for its board members. Board members should continually monitor the progress of federal COVID aid and its effectiveness in addressing local needs. This continuous evaluation should be done using active communication with local communities to enhance opportunities for input, trust and transparency.

Key questions board members should consider when evaluating local federal relief spending:

1) What are the various COVID relief aid deadlines, and is my LEA on track to reserve or spend down funding in time?

2) What has my LEA identified as its greatest needs for COVID relief dollars, and are those priorities reflected in my LEA’s spending?

3) Are my LEA’s programs that are funded by federal COVID relief dollars making the intended impact, or should they be reconsidered? How is my LEA evaluating the impact of related programs?

4) In what ways have COVID relief dollars been used to assist students that were most disadvantaged by the pandemic? Are there additional supports for these students that we can provide with the remaining COVID relief funding?

For a deeper dive into the winter 2022 federal COVID funding report, see the March 2023 blog at blog.csba.org/covid-relief-update2/. For additional research and information on California COVID relief spending, go to csba.org/COVID_Relief_Spending.

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